#### **RESOLUTION R-5491**

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF KIRKLAND ESTABLISHING AN EQUITY IN CONTRACTING POLICY DIRECTIVE TO INCREASE OPPORTUNITIES BETWEEN THE CITY AND WOMEN AND MINORITY BUSINESS ENTERPRISES.

WHEREAS, on February 21, 2017, the City Council adopted Resolution R-5240 declaring Kirkland a Safe, Inclusive and Welcoming community for all people; and

WHEREAS, following adoption of Resolution R-5240, the City has taken many budgetary and policy actions to make progress towards this goal but recognizes there is still much more to be done to achieve equity, justice, and inclusion for everyone; and

WHEREAS, the economic vitality of a community is strengthened and more resilient when opportunity is inclusive across our diverse communities; and

WHEREAS, on August 4, 2020, the Council adopted Resolution R-5434 affirming Black Lives Matter and approving a framework for Kirkland to become a safe, inclusive, and welcoming community through actions to improve the safety and respect of Black people in Kirkland and end structural racism by partnering with those most affected; and

WHEREAS, Resolution R-5434 called for several actions, including a comprehensive review of City procurement and contracting processes and documents to eliminate barriers for women and minority business enterprises (WMBEs) to compete for City projects; and

WHEREAS, the City retained Chanin Kelly-Rae Consulting to conduct a comprehensive City organizational equity assessment to identify gaps in diversity, equity and inclusion (DEI) in all areas of City policy, practice, and procedure, and to identify proposed actions steps to address these gaps; and

WHEREAS, the City has consulted with experts in the field of diversity, equity, and inclusion related to contracting and procurement to inform a comprehensive review of City processes and documents; and

WHEREAS, it is a priority for the City to affirmatively expand its efforts to increase WMBE participation in City contracts and ensure that WMBEs are afforded fair and equitable opportunity to compete for City contracts, succeed as subcontractors, and do not face unfair and unnecessary barriers when seeking and performing on City contracts; and

WHEREAS, the Washington State Office of Minority and Women's Business Enterprises (OMWBE), whose mission is to "promote equity and increase participation in public contracting and procurement for small businesses owned by minorities, women and disadvantaged persons through education and certification", provides various opportunieis for training, certification, and technical assistance for businesses and training and technical assistance to public agencies; and

WHEREAS, the 1998 passage of Initiative 200 by Washington state voters prohibited racial and gender preferences by state and local government; and

WHEREAS, an equity in contracting policy will strengthen the City's efforts to eliminate barriers for WMBEs to compete for contacts and result in more equity, diversity, and inclusion for WMBEs in City opportunities.

NOW, THEREFORE, be it resolved by the City Council of the City of Kirkland as follows:

Section 1. For the purpose of this Resolution and related equity in contracting policy and program, "Women and Minority Owned Business Enterprises (WMBEs)" mean socially and economically disadvantaged individuals who meet the criteria of and have active Federal or State Certification through the Washington State Office of Minority & Women's Business Enterprises (OMWBE). The City, at its own discretion, may expand the eligible databases of certified WMBE firms beyond those meeting OMWBE criteria.

<u>Section 2</u>. The City Council adopts the following equity policy purpose statement to guide equitable procurement practices within the City of Kirkland:

The City will create a procurement environment in which Women and Minority Owned Business Enterprises (WMBEs) are afforded equitable opportunities for business partnerships with the City. The purpose of this policy is to provide the maximum practicable opportunity for increased participation by WMBEs in City contracting for public works, consulting services, supplies, material, equipment, and other services to create the opportunity to leverage City spending to increase WMBE utilization.

<u>Section 3</u>. The City Manager is hereby authorized and directed to develop and implement an equity in contracting policy and program based on the equity policy purpose statement and best practices, third-party review, and community input that will include clearly defined program goals and performance outcome measures.

| 98<br>99<br>100          | Section 4. The City Manager shall provide the City Council a periodic performance update on an equity in contracting program. |  |  |  |  |  |  |  |  |
|--------------------------|---|--|--|--|--|--|--|--|--|
| 101<br>102<br>103<br>104 | Passed by majority vote of the Kirkland City Council in open meeting this day of, 20.   |  |  |  |  |  |  |  |  |
| 104<br>105<br>106        | Signed in authentication thereof this day of, 20.   |  |  |  |  |  |  |  |  |
|                          |   |  |  |  |  |  |  |  |  |
|                          | Penny Sweet, Mayor  |  |  |  |  |  |  |  |  |
|                          | Attest:   |  |  |  |  |  |  |  |  |
|                          | Kathi Anderson, City Clerk  |  |  |  |  |  |  |  |  |

# City of Kirkland Equity in Contracting Policy

## Purpose

The City will create a procurement environment in which Women and Minority Business Enterprises (WMBEs) are afforded equitable opportunities for business partnerships with the City. The purpose of this policy is to provide the maximum practicable opportunity for increased participation by WMBEs in City contracting for public works, consulting services, supplies, material, equipment, and other services to create the opportunity to leverage City spending to increase WMBE utilization.

#### **Definitions**

For the purposes of this policy:

"Affirmative efforts" means documented reasonable attempts in good faith to contract with women and minority businesses.

"Availability" or "available" as used in this chapter means a business that is interested in and capable of performing the work within the timeframe required and to the quality specified in the solicitation and contract.

"Commercially useful function" means the performance of real and actual services in the discharge of any contractual endeavor.

"Contract" means an agreement for public works, consulting services, supplies, material, equipment, or other services.

"Contract awarding authority" means any individual, office, or division that is receiving the benefit of the contract.

"Contractor" means a business that has a contract with the City.

"Emergency Purchases," as defined in the City's Procurement Manual, means: "unforeseen circumstances beyond the control of the municipality that either presents a real, immediate threat to the proper performance of essential functions or will likely result in material loss or damage to property, bodily injury, or loss of life if immediate action is not taken." For additional context, please refer to the City's Procurement Manual.

"Women or minority business" (WMBE) means socially and economically disadvantaged individuals who meet the criteria of and have active Federal or State Certification through the Washington State Office of Minority & Women's Business Enterprises.

"Central database" means an electronic database that collects, aggregates, and tracks monthly Citywide, division, and department-level utilization of small business, women and minority owned business, and other classifications across various categories and contract types and promotes transparency for the public.

"Relevant demographic data" is defined as, but not limited to, characteristic information related to a business owner's sexual orientation, sex, gender, race, ethnicity, or veteran status as self-reported and/or certified by another government entity, as deemed necessary or relevant to eliminating disparity in City contracting.

"Utilization" is defined as both the percent of contracting dollars paid to WMBE firms as well as the number of WMBE firms under contract.

# Scope and Applicability

This policy shall apply to all contracts at the City, including construction and consulting contracts, purchased goods, and services, with the exception of Emergency Purchases.

## Policy

The Finance & Administration Department and the City Manager's Office will support the creation of an Equity in Contracting Program, which shall include:

- A. Responsibilities, policies, practices, and processes that can provide a more receptive environment for the utilization of WMBE firms and to ensure that businesses and contractors of all tiers working on City contracts and subcontracts utilize WMBE firms, in accordance with this policy.
- B. Improvements in inclusion and outreach efforts to sustain and improve WMBE participation and to reduce any disparity in City contracting. In support of this, the City shall:
  - Support training and assistance to City staff to increase participation of WMBE firms, such as plans for WMBE solicitation, and to learn about the internal and external resources available to include WMBE firms in their procurement and contracting;
  - 2) Improve and expand technical assistance, including WMBE certification, business development, training, and mentoring programs for WMBE firms to enhance bidding expertise and promote greater coordination with advocacy organizations, businesses, individuals, and public agencies and other City departments;
  - 3) Assist contractors desiring to bid on City covered contracts to comply with the affirmative efforts provisions for such contract, and offer information as to organizations and agencies available to assist such contractor in recruiting, mentoring, training, or otherwise preparing potential subcontractors; and

- 4) Cooperate and establish formal and/or informal partnerships and mutual cooperation agreements with the Washington State Office of Minority and Women's Business Enterprises (OMWBE) and other public agencies to carry out the purposes of this policy, as needed.
- C. Affirmative efforts to assure equality of contracting opportunity. Such efforts include:
  - Regular review of City covered contracts to identify and evaluate potential barriers to participation by WMBE firms, including overly restrictive insurance mandates or excessive work history requirements;
  - 2) Preparing and requiring that City covered contracts include specifications pertaining to equal opportunity affirmative efforts to assure equality in contracting opportunity, and goals for subcontracting to women and minority businesses. Any goals established under this chapter shall be reasonably achievable; however, no utilization requirements shall be a condition of contracting, except as may be allowed by RCW 49.60.400;
  - 3) Establishing aspirational goals for the participation of women and minority businesses in a particular City contract on a case-by-case basis;
  - 4) Whenever feasible, City staff will unbundle larger contracts into smaller contracts that provide enhanced opportunities for WMBE firms; and
  - 5) Defining, implementing, and monitoring appropriate processes and procedures to ensure prompt payments and change order processing to address timely payment of contractors, suppliers, and subcontractors at all tiers. Review and recommend potential for including prompt pay in performance goals.
- D. Affirmative efforts in subcontracting. Such efforts include:
  - 1) All contractors, including WMBE firms, shall actively solicit bids for subcontracts to qualified, available, and capable WMBE to perform commercially useful functions;
  - Contractors shall consider the grant of subcontracts to women and minority bidders on the basis of substantially equal proposals in the light most favorable to women and minority businesses;
  - 3) At the request of the relevant City department, when plans for WMBE solicitation are required, contractors shall furnish evidence of the contractor's compliance with these requirements of women and minority solicitation and will submit evidence of compliance with this section as part of any bid. Contractors shall provide records necessary to document affirmative efforts to subcontract with women and minority businesses on City contracts; and

- 4) Compliance with all requirements and past performance under this policy may be included in the evaluation of future procurements.
- E. Processes for program evaluation and improvement, including:
  - Development of baseline utilization data to inform specific program performance measures. Such baseline data should be updated periodically to inform any needed changes to program performance measures;
  - 2) Identifying and implementing a City-wide method to regularly monitor and measure the City's equity in procurement program and attainment of the goals by contractors;
  - Working closely with all departments to ensure all policies, practices, and processes are consistent and complementary and make it easier for WMBE firms to pursue City contracts;
  - 4) Development of an evaluation process to expand the eligible databases of certified WMBE firms beyond OMWBE;
  - 5) Creating opportunities for members of the contracting and vendor community, City, and other stakeholders to work collaboratively on recommendations for how the City can more effectively use the directives in this policy; and
  - 6) Reporting on program performance measures and associated program or policy recommendations, which shall be part of the City Manager's periodic performance update to the City Council.

# Fiscal Implications

Fiscal implications shall be reviewed regularly by the City Manager as part of the City's biennial budget process and related mid-biennial and mid-year budget adjustments to ensure the implementation of the program is adequately resourced. The City Manager shall submit budget requests to the City Council as appropriate to implement this policy.

#### **RESOLUTION R-5434**

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF KIRKLAND AFFIRMING THAT BLACK LIVES MATTER AND APPROVING THE FRAMEWORK FOR KIRKLAND TO BECOME A SAFE, INCLUSIVE AND WELCOMING COMMUNITY THROUGH ACTIONS TO IMPROVE THE SAFETY AND RESPECT OF BLACK PEOPLE IN KIRKLAND AND END STRUCTURAL RACISM BY PARTNERING WITH THOSE MOST AFFECTED

WHEREAS, On February 21, 2017 the City Council adopted Resolution R-5240 declaring Kirkland a Safe, Inclusive and Welcoming Community for all people; and

WHEREAS, following adoption of Resolution R-5240, the City has taken many budgetary and policy actions to make progress towards this goal but recognizes there is still much more to be done to achieve equity, justice and inclusion for everyone; and

WHEREAS, since the tragic killing of George Floyd by a police officer on May 25, 2020 in Minneapolis, Minnesota, there have been dozens of protests, marches and rallies in Kirkland calling for an end to structural racism and for the City to demonstrate that Black lives matter; and

WHEREAS, at the June 16, 2020 City Council meeting, the Council issued a formal statement to the community on issues of structural racism and injustice and requested that the City Manager develop "a framework for a citywide response to the issues of bias and racism towards our Black and brown community members" to be presented at the July 7, 2020 Council meeting; and

WHEREAS, the June 16 statement also asked the City Manager to bring to the July 7, 2020 Council meeting "a request for necessary resources for early implementation actions and community-wide conversations on these critical topics"; and

WHEREAS, the Eastside Race and Leadership Coalition has for several years brought together local stakeholders from across the community in pursuit of a vision in which the diversity of leaders in local government, social service and non-profit organizations, commerce and education sectors reflect those living in the communities, and that the decisions they make respect the cultural and social differences of those living, working, learning and growing in these communities and eliminate barriers that would otherwise keep them from achieving their fullest potential; and

WHEREAS, several notable Black leaders from the Eastside Race and Leadership Coalition formed a group called the Right to Breathe Committee, and since June 12, 2020 have been engaging the City in discussions and have called upon the City to abolish systemic Anti-Blackness to ensure equal justice, provide oversight and accountability through equitable shared decision-making that embodies the phrase "nothing about us without us", and de-escalate encounters involving people enforcing laws and rules against Black people; and

WHEREAS, community members have encouraged the City to evaluate police policies against the national Campaign Zero's "8 Can't Wait" campaign to end police violence, and to commit to President Barack Obama's four part "Mayor's Pledge", which includes: reviewing the City's police use of force policies; engaging the Kirkland community by including a diverse range of input, experiences, and stories in the review; reporting the findings of the review to the community and seeking feedback; and reforming the City's police use of force policies;

WHEREAS, this resolution incorporates elements of the "8 Can't Wait" and "Mayor's Pledge" initiatives and is also intended to create a path to progress on the goals of community stakeholders seeking change;

NOW, THEREFORE, be it resolved by the City Council of the City of Kirkland as follows:

<u>Section 1</u>. The City Manager is hereby directed to develop Transparency strategies to allow the community and the Council to understand how the City as an organization is performing. These strategies shall include but are not limited to:

- a. Developing a police "use of force" public dashboard;
- b. Evaluating enhancements to the existing police dashboard that help guard against bias in police action;
- c. Developing a School Resource Officer public dashboard;
- d. Developing a Human Resources public dashboard;
- e. Developing a Human Services public dashboard; and
- f. Other strategies identified by the community and the Council.

<u>Section 2</u>. The City Manager is further directed to develop Accountability strategies to allow the community and the Council to understand the City's current police use of force policies and identify possible changes to such policies. These strategies shall include but are not limited to:

a. "8 Can't Wait" police use of force policy review;

  Contracting for third party policy use of force review and use of force data evaluation and analysis;

c. Structured Council use of force policy and data deliberations;d. Evaluating options for independent civilian oversight of

police use of force.

e. Developing a police body camera pilot program; and

f. Review of national best practices for alternatives to police for

| 90<br>91<br>92    | serving those experiencing homelessness, behavioral health issues, drug addiction and other community challenges.  |
|-------------------|--|
| 93                | Section 3. The City Manager is further directed to develop   |
| 94                | further Accountability strategies to allow the community and the Council   |
| 95                | to understand and identify possible changes to other City organizational   |
| 96                | structures, programs, and policies. These strategies shall include but   |
| 97                | are not limited to:  |
| 98                | a. Evaluating implementation of a community court to reduce  |
| 99                | disproportional impacts on traditionally marginalized  |
| 100               | populations;   |
| 101               | b. Contracting for a comprehensive City organizational equity  |
| 102               | assessment to identify gaps in diversity, equity and inclusion   |
| 103               | in all areas of City policy, practice and procedure, and to  |
| 104               | identify proposed actions steps to address these gaps;   |
| 105               | c. Conducting a comprehensive review of City procurement and   |
| 106               | contracting processes and documents to eliminate barriers  |
| 107               | for disadvantaged businesses enterprises to compete for City   |
| 108               | projects;  |
| 109               | d. Evaluating whether public art, public symbols, special events   |
| 110               | and City programming in Kirkland are welcoming to all  |
| 111               | community members;   |
| 112               | e. Expanding the diversity of public art, symbols, events and  |
| 113               | programming to be more inclusive; and  |
| 114               | f. Other strategies identified by the community and the  |
| 115               | Council.   |
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| 117               | Section 4. The City Manager is further directed to develop   |
| 118               | Community Engagement strategies to facilitate citywide conversations   |
| 119               | about structural racism and policy and program solutions. These  |
| 120               | strategies shall include but are not limited to:   |
| 121               | a. Community engagement process centered around Black  |
| 122               | people;  |
| 123               | b. Targeted additional stakeholder engagement including  |
| 124               | Indigenous people and people of color, with a focus on   |
| 125               | including intersectional voices;   |
| 126               | c. Town Halls, virtual meetings and small group discussion;  |
| 127               | <ul> <li>d. Surveys, mailers and social media campaigns;</li> </ul>  |
| 128               | e. Council retreat and public hearings; and  |
| 129               | f. Other strategies identified by the community and the  |
| 130               | Council.   |
| 131               |  |
| 132               | <u>Section 5</u> . The City Manager is further directed to develop   |
| 133               | Funding strategies to implement the entire framework set forth in this   |
| 134               | resolution. These strategies shall include but are not limited to:   |
| 135               | <ul> <li>a. Funding an outside review of police use of force;</li> </ul>   |
| 136               |  |
|                   | <ul> <li>b. Funding a body camera pilot project;</li> </ul>  |
| 137               | <ul> <li>c. Funding community engagement strategies;</li> </ul>  |
| 137<br>138        | <ul> <li>c. Funding community engagement strategies;</li> <li>d. Reserving additional funding to implement ideas from</li> </ul>   |
| 137<br>138<br>139 | <ul> <li>c. Funding community engagement strategies;</li> <li>d. Reserving additional funding to implement ideas from community engagement, a national best practices review,</li> </ul> |
| 137               | <ul> <li>c. Funding community engagement strategies;</li> <li>d. Reserving additional funding to implement ideas from</li> </ul>   |

| 142<br>143               | and the Council.  |
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| 144<br>145<br>146<br>147 | <u>Section 6</u> . The City Manager is hereby directed to return to the Council by August 4, 2020 with funding recommendations for Council authorization to implement the elements of the framework resolution. |
| 148<br>149<br>150<br>151 | Passed by majority vote of the Kirkland City Council in open meeting this 4 day of August, 2020.  |
| 152                      | Signed in authentication thereof this 4 day of August, 2020.  |
|                          | Penny Sweet, Mayor  |
|                          | Attest:   |
|                          | Kathi Anderson, City Clerk  |

| 1        | Resolution No. 3737   |
|----------|---|
| 2        |   |
| 3        | A RESOLUTION of the Port of Seattle Commission establishing a Diversity                           |
| 4        | in Contracting Policy Directive to increase women and   |
| 5        | minority business opportunities and to repeal Resolutions   |
| 6        | No. 3506 and No. 3618.  |
| 7        |   |
| 8        | WHEREAS, the Port of Seattle mission is committed to create economic opportunity for              |
| 9        | all, steward our environment responsibly, partner with surrounding communities, promote           |
| 10       | social responsibility, conduct ourselves transparently, and hold ourselves accountable; and       |
| 11       |   |
| 12       | WHEREAS, the economic vitality of a community is strengthened and more resilient                  |
| 13       | when opportunity is inclusive across our diverse communities; and                                 |
| 14       |   |
| 15       | WHEREAS, the Port of Seattle is uniquely positioned among public agencies to lead in              |
| 16       | efforts of justice and equity by providing a level platform to all businesses including women and |
| 17       | minority business Enterprise (WMBE) firms to compete and succeed; and                             |
| 18       |   |
| 19       | WHEREAS, the 1998 passage of Initiative 200 by Washington state voters prohibited                 |
| 20       | racial and gender preferences by state and local government led to an underutilization of         |
| 21       | WMBE's at the Port and many other public agencies; and  |
| 22       |   |
| 23       | WHEREAS, In 2003, in response to I-200, the Port passed Resolution No. 3506, a race               |
| 24       | neutral approach "establishing a program to develop mutually advantageous business                |
| 25       | relationships with small businesses, and firms owned and operated by minorities, women and        |
| 26       | disabled"; and  |
| 27       |   |
| 28       | WHEREAS, In 2010, the Port of Seattle passed Resolution No. 3618, a race neutral                  |
| 29       | approach to develop "a program to develop mutually advantageous business relationships with       |
| 30       | small businesses including those owned and operated by people of color, women, people with        |
| 31       | disabilities, veterans, and the socio-economically disadvantaged"; and                            |
| 32       |   |
| 33       | WHEREAS, the Port of Seattle's efforts and programs as a result of Resolutions 3506 and           |
| 34       | 3618 have increased small business participation but have not increased WMBE participation; and   |
| 35       | MANAGEREAC is in a satisfied for the Book of Contails to office attach, assembly the office to be |
| 36       | WHEREAS, it is a priority for the Port of Seattle to affirmatively expand its efforts to          |
| 37       | increase WMBE participation in port contracts and ensure that WMBEs are afforded fair and         |
| 38       | equitable opportunity to compete for port contracts, succeed as subcontractors, and do not        |
| 39<br>40 | face unfair and unnecessary barriers when seeking and performing on port contracts; and           |
| 40       | WHEREAS, current data and the 2014 disparity study show that WMBE participation in                |
| 41<br>42 | Port of Seattle opportunities has been and continues to be disparately low; and                   |
| 43       | Tort of Scattic opportunities has been and continues to be disparately low, and                   |
| 43       |   |

WHEREAS, this policy will strengthen Port of Seattle efforts to eliminate this disparity and result in more equity, diversity, and inclusion for WMBEs in Port opportunities; and

WHEREAS, the Port of Seattle seeks to identify and change internal Port processes and standards to clearly establish program goals and create accountability; and

WHEREAS, the Port of Seattle values a diverse workforce and has engaged in improving diversity and inclusion focused on race and expects to develop a new equity process tool designed to integrate explicit consideration of racial inequities and identification of interventions for use in policy, program, and budget planning and implementation; and

WHEREAS, the Port of Seattle is committed to its values of conducting business with the highest ethical standards and our business practices shall reflect integrity, accountability, honesty, fairness and respect at all levels;

NOW, THEREFORE, BE IT RESOLVED by the Port of Seattle Commission as follows:

SECTION 1. Resolution 3506 adopted May 27, 2003, is hereby repealed.

<u>SECTION 2.</u> Transition from Resolution 3618. The Executive Director may continue to operate under Resolution No. 3618, as needed, to allow for transition to Resolution 3737, until September 1, 2018, at which time Resolution No. 3618 will be repealed and replaced with Resolution 3737.

<u>SECTION 3.</u> The Diversity in Contracting Policy Directive as shown in Exhibit A is hereby established.

<u>SECTION 4.</u> This policy directive shall be labeled and catalogued as appropriate, together with subsequent policy directives, and shall be made readily available for use by Port staff and members of the public as a governance document of the Port of Seattle.

ADOPTED by the Port Commission of the Port of Seattle at a duly noticed meeting thereof, held this <u>9th</u> day of <u>January</u>, 2018, and duly authenticated in open session by the signatures of the Commissioners voting in favor thereof and the seal of the Commission.

COURTNEY GREGOIRE

STEPHANIE BOWMAN

PETER STEINBRUECK

FRED FELLEMAN

Port of Seartle Commissioners

# EXHIBIT A Diversity in Contracting Policy Directive

SECTION 1. Purpose.

The Port finds that minority and women businesses are under-represented and have been under-utilized on Port contracts. The purpose of this policy directive is to provide the maximum practicable opportunity for increased participation by minority and women owned and controlled businesses in Port contracting for public works, consulting services, supplies, material, equipment, and other services to create the opportunity to leverage Port spend to increase WMBE utilization.

#### **SECTION 2.** Definitions.

For the purposes of this chapter:

"Affirmative efforts" means documented reasonable attempts in good faith to contract with women and minority businesses.

"Availability" or "available" as used in this chapter means a business that is interested in and capable of performing the work within the time frame required and to the quality specified in the solicitation and contract.

"Capability" or "capable" as used in this section means that a business appears able to perform a commercially useful function in performance of the work.

"Commercially useful function" means the performance of real and actual services in the discharge of any contractual endeavor.

"Contract" means an agreement for public works, consulting services, supplies, material, equipment, or other services.

"Contract awarding authority" means any individual, office, or division that is receiving the benefit of the contract.

"Contractor" means a business that has a contract with the Port.

"Division" means any Port of Seattle organization structure that has a director that reports to the Executive Director.

"Women or minority business" (WMBE) means a business that is at least 51 percent owned and controlled by women and/or minority (including, but not limited to African Americans, Native Americans, Asians, and Hispanics) group members.

"Central database" means an electronic database that collects, aggregates, and tracks monthly
Port-wide, division, and department-level utilization of small business, women and minority
owned business, and other classifications across various categories and contract types and
promotes transparency for the public.

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140 141 "Relevant demographic data" is defined as, but not limited to, Asian-Pacific Americans, Black Americans, Hispanic Americans, Native Americans, Asian, and Women, and other characteristic information related to a business owner's sexual orientation, sex/gender, race, ethnicity, or veteran status as self-reported and/or certified by another government entity, as deemed necessary or relevant to eliminating disparity in Port contracting.

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"Utilization" is defined as both the percent of contracting dollars paid to WMBE firms as well as the number of WMBE firms under contract.

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**SECTION 3.** Scope and Applicability.

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This policy shall apply to all contracts and other activities at the Port, including construction and consulting contracts, purchased goods, and services.

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SECTION 4. Responsibilities.

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The Executive Director shall pursue the Century Agenda goal to increase WMBE utilization in all Port contracts and shall:

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A. Achieve the Century Agenda goal to triple the number of WMBE firms that contract with the Port and increase to 15 percent the percentage of dollars spent on WMBE contracts, within five years of the Diversity in Contracting Program implementation;

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B. Within 120 days of passage of this policy directive, develop a Diversity in Contracting Program that identifies affirmative efforts to afford women and minority businesses the maximum practicable opportunity to meaningfully participate on Port contracts and to achieve the Port-wide goals;

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C. Incorporate these WMBE goals into the Port's Long Range Plan to the fullest extent reasonable, including incorporation into Long Range Plan scorecards, reports, and Long Range Plan updates. Further, the Executive Director shall prepare and publish an annual report each year titled Diversity in Contracting Annual Report;

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 Improve inclusion and outreach to sustain and improve WMBE participation and to reduce disparity in Port contracting;

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E. Take affirmative efforts to assure equality of contracting opportunity through the development and application of Inclusion Plans or other tools as necessary; and

F. Expand opportunities for WMBE firms across Port functions, wherever practicable.

SECTION 5. Policy.

A. The Diversity in Contracting Program shall include:

(1) Responsibilities, policies, practices, and processes that can change the Port procurement and contracting processes and provide a more receptive environment for the utilization of WMBE firms, and to ensure that businesses and contractors of all tiers working on Port contracts and subcontracts utilize WMBE firms, wherever feasible or as required.

(2) Development of a standard procedure for the Port-wide WMBE goal setting, and collection and reporting of relevant demographic data to be stored in a central database.

(3) Identify categories of contracts that will require WMBE inclusion plans and other tools that will be applied to other categories of contracts Port-wide.

(4) Clear lines of responsibility and accountability for implementation of the WMBE program and a designated WMBE liaison for each division.

(5) Make WMBE goal setting and affirmative implementation efforts part of the annual performance evaluation for each Port division director and their staff and require standardized WMBE program training, implementation, and coordination for all division leaders and their WMBE representatives.

B. The Diversity in Contracting Annual Plan shall include:

(1) Specific measures the contract-awarding authority will undertake to increase the utilization of WMBEs and to reduce disparity in Port contracting; and

(2) Specific goals by division for WMBE utilization:

(a) Each Port division will review future procurements to identify available firms on upcoming contracts to create a utilization goal that is justifiable, bold, and challenging.

(b) Construction goals, other than small works, based on historic utilization plus two percent, until such time that a disparity study or other valid internal data can demonstrate a reasonable level of utilization.

C. To improve inclusion and outreach to sustain and improve WMBE participation and to reduce disparity in Port contracting, the Port shall:

 Support training and assistance to Port staff to increase participation in outreach and to learn about the internal and external resources available to include WMBE firms in their procurement and contracting;

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- (2) Improve and expand technical assistance, including WMBE certification, business development, training, and mentoring programs for WMBE firms to enhance bidding expertise and promote greater coordination with advocacy organizations, businesses, individuals, and public agencies and other Port departments;
- (3) Create opportunities for members of the contracting and vendor community, Port, and other stakeholders to work collaboratively on recommendations for how the Port can more effectively use the directives in this policy directive;
- (4) Assist contractors desiring to bid on Port covered contracts to comply with the affirmative efforts provisions for such contract, and offer information as to organizations and agencies available to assist such contractor in recruiting, mentoring, training, or otherwise preparing potential subcontractors; and
- (S) Cooperate and establish formal and/or informal partnerships and mutual cooperation with the Office of Minority and Women's Business Enterprises and other public agencies to carry out the purposes of this policy directive, as needed.
- D. Affirmative efforts to assure equality of contracting opportunity required:
  - (1) Develop procurement tools, such as WMBE inclusion plans, and require bidders and proposers to comply with the WMBE solicitation requirement in order to sustain and improve participation of WMBE in Port covered contracts;
  - (2) Prepare and require that Port covered contracts include specifications pertaining to equal opportunity affirmative efforts to assure equality in contracting opportunity, and goals for subcontracting to women and minority businesses. Any goals established under this chapter shall be reasonably achievable; however, no utilization requirements shall be a condition of contracting, except as may be allowed by RCW 49.60.400;
  - (3) Identify and implement a Port-wide method to regularly monitor and measure the Port WMBE program and attainment of the goals by contractors;
  - (4) May establish aspirational goals for the participation of women and minority businesses in a particular Port contract on a case-by-case basis;
  - (5) Work closely with other divisions and departments to ensure all policies, practices, and processes are consistent and complementary and make it easier for WMBE firms to pursue Port contracts;

(6) Define, implement, and monitor appropriate processes and procedures to ensure prompt payments and change order processing to address timely payment of contractors, suppliers, and subcontractors at all tiers. Review and recommend potential for including prompt pay in performance goals.

#### E. Affirmative efforts in subcontracting:

- (1) All contractors, including WMBE firms, shall actively solicit bids for subcontracts to qualified, available, and capable WMBE to perform commercially useful functions;
- (2) Contractors shall consider the grant of subcontracts to women and minority bidders on the basis of substantially equal proposals in the light most favorable to women and minority businesses;
- (3) At the request of the relevant Port department, when inclusion plans are required, contractors shall furnish evidence of the contractor's compliance with these requirements of women and minority solicitation and will submit evidence of compliance with this section as part of any bid. Contractors shall provide records necessary to document affirmative efforts to subcontract with women and minority businesses on Port contracts:
- (4) Compliance with all requirements and past performance under this policy directive may be included in the evaluation of future procurements; and
- (5) In applying the provisions of this Policy Directive to contracts funded in whole or in part with federal funds and subject to 49 CFR Part 23, Subpart D, regarding Airport Concessions Disadvantaged Business Enterprises (ACDBE) or 49 CFR 26, Subpart C, regarding Disadvantaged Business Enterprises (DBE), references to Women and Minority Businesses shall also include federally recognized ACDBEs or DBEs. In the event of a conflict between the provisions of this chapter, or the rules implementing this policy directive, and the requirements of 49 CFR 26, Subpart C, or 49 CFR Part 23, Subpart D, or any other superseding applicable federal statute or regulation, the provisions of the federal statute or regulation shall control.

#### F. Expanding Opportunity.

- (1) The Port shall review and recommend how to expand opportunities for WMBE firms in other Port enterprise opportunities, for example real estate leases, to encourage and promote access to Port facilities by September 1, 2018.
- (2) The Port shall develop a baseline utilization number for veteran owned businesses and propose a reasonable Port-wide goal and division goals to the Commission for inclusion in the Century Agenda by September 1, 2019.

#### SECTION 6. Program Evaluation.

A. Benchmarks and metrics to evaluate the Diversity in Contracting Program shall include:

(1) Incorporation of these WMBE goals into the Port's Long Range Plan to the fullest extent reasonable, including incorporation into Long Range Plan scorecards, reports, and Long Range Plan updates.

(2) Specific measures the contract awarding authority will undertake to increase the participation of women and minority businesses and to reduce disparities, including the number of events or outreach activities conducted to ensure responsiveness to bid opportunities.

(3) Progress towards specific division WMBE utilization goals, including the number of opportunities a division has available, the goals established for those opportunities and the actual utilization, including periodic review of disparity study results to determine reasonableness of goals.

(4) Data reporting using the standard procedure identified in the WMBE program for the Port-wide collection and reporting of relevant demographic data including percent of spend, number of businesses, and type of procurements.

(5) Preparation and publication of an annual report titled Diversity in Contracting Annual Report.

B. The Internal Audit Director shall include the Diversity in Contracting Program in Internal Audit Department's 2019 work plan to determine adherence to this policy and include in future years as the Commission Audit Committee deems appropriate.

SECTION 7. Fiscal Implications.

Fiscal implications shall be reviewed by the Executive Director annually, at a minimum, to ensure the implementation of the policy directive is adequately resourced and shall submit a budget request as appropriate.

# Diversity in Contracting Sample Disaggregated Data Dashboard

|   | Race              |                      |                    |                           |           |              |              |         |
|---|-------------------|----------------------|--------------------|---------------------------|-----------|--------------|--------------|---------|
|   | Black<br>American | Hispanic<br>American | Native<br>American | Asian Pacific<br>American | Caucasian | Other        | Not<br>Known | Total   |
| Number of Firms                               |                   |                      |                    |                           |           |              |              |         |
| Minority Certified                            |                   |                      |                    |                           |           |              |              |         |
| Women & Minority Certified                    |                   |                      |                    |                           |           |              |              |         |
| Women Certified                               |                   |                      |                    |                           |           |              |              |         |
| Veteran certified                             |                   |                      |                    |                           |           |              |              |         |
| Total Certified (non-duplicated)              |                   | 8 50                 |                    |                           |           |              |              |         |
| Minority Self-Identified                      |                   |                      |                    |                           |           |              |              |         |
| Women & Minority Self-Identified              |                   |                      | e ·                |                           |           | 1 1835       |              | 5       |
| Women Certified Self-Identified               | 9223              |                      |                    |                           |           |              |              | V<br>13 |
| Total Self- Identified (non-duplicated)       |                   |                      |                    |                           |           |              |              |         |
| Amount and Percent of Spend                   |                   |                      |                    |                           |           |              |              | 8       |
| Minority Certified                            |                   |                      |                    |                           |           |              |              |         |
| Women & Minority Certified                    |                   |                      |                    |                           |           |              |              |         |
| Women Certified                               |                   |                      |                    | 3 520 520 5               |           | 23           |              |         |
| Veteran Certified                             |                   | 10.5                 |                    | 3.5                       |           |              |              |         |
| Total Certified (non-duplicated)              |                   |                      |                    |                           |           |              |              |         |
| Minority Self-Identified                      |                   |                      | •                  |                           |           | =3           |              | SRK     |
| Women & Minority Self-Identified              |                   | 97.000               |                    | 27.0.15                   |           |              |              |         |
| Women Self-Identified                         |                   |                      |                    |                           |           |              |              |         |
| Total Self-Identified (non-duplicated)        |                   |                      |                    |                           | 100.00    | - 10 100 W W |              |         |
| DBE (All Certified) Minority and Non-Minority |                   | 2000                 |                    |                           |           |              |              |         |
| Number of Firms                               |                   |                      |                    |                           |           |              |              |         |
| Amount & Percent of Federal Spend             |                   |                      |                    | -                         | 10_100    |              |              |         |
| Amount & Percent of Non-Federal Spend         |                   |                      |                    | **                        | 0.50      |              |              |         |
| Amount & Percent of Total Spend               |                   |                      |                    |                           |           | ž            | 76 /6        | 2       |